# BEFORE THE BOARD OF SUPERVISORS COUNTY OF TULARE, STATE OF CALIFORNIA

N THE MATTER OF:	)		
PUBLIC HEARING ON THE PROPOSED	)	Resolution No.	2012-0697
TULARE COUNTY GENERAL PLAN	)		
2030 UPDATE	)		

UPON MOTION OF <u>SUPERVISOR WORTHLEY</u>, SECONDED BY <u>SUPERVISOR ENNIS</u>, THE FOLLOWING WAS ADOPTED BY THE BOARD OF SUPERVISORS, AT AN OFFICIAL MEETING HELD <u>AUGUST 28, 2012</u>, BY THE FOLLOWING VOTE:

AYES: SUPERVISORS ISHIDA, VANDER POEL, COX, WORTHLEY AND ENNIS

NOES: NONE ABSTAIN: NONE ABSENT: NONE



ATTEST: JEAN M. ROUSSEAU

COUNTY ADMINISTRATIVE OFFICER/ CLERK, BOARD OF SUPERVISORS

Deputy Clerk

That the Board of Supervisors in the matter of the General Plan 2030 Update approves the following recitals and actions:

- 1. Tulare County ("County") is a political subdivision of the State of California, and is located in California's central valley bounded by Fresno County to the north, Kern County to the south, Inyo County to the east, and Kings County to the west.
- 2. The County initiated action to amend the Tulare County General Plan pursuant to Title 7, Chapter 3, Articles 5 and 6 of the Government Code of the State of California.
- 3. Throughout the development and environmental review of the Project, various names have been used to refer to the General Plan amendment under review, including "Proposed General Plan 2030 Update", or "General Plan 2030 Update", or "General Plan Update", or "2025 Update", or "GPU", or "Goals and Policies Report", or "GPR", or "Policy Alternatives" All of these terms describe the General Plan update that is the subject of this resolution.

- 4. The Board of Supervisors, pursuant to Government Code sections 65300 et seq., must adopt a comprehensive, long term General Plan for the physical development of the county. The proposed project amends and updates the County's existing General Plan. This GPU addresses six of the seven mandatory general plan elements required by the State: land use, circulation, open-space, conservation, safety, and noise (Government Code Section 65302). The seventh mandatory element, the Housing Element, is required to be updated every five years and is following a separate track than that of the GPU. The Housing Element proposed for the 2009-2014 planning period has been tentatively approved by the State Department of Housing and Community Development by letter dated January 3, 2012, and was adopted by Board of Supervisors on May 8, 2012, and has been submitted to the HCD for final certification.
- 5. The GPU reorganizes, updates, modernizes and adds to the County's General Plan policies and retains the plan's historic three tier organizational structure. The parts of the General Plan modified or revised in GPU include Part I (the Goals and Policies Report) Part II (the Area Plans). Existing Part III plans are not proposed for revisions or re-adoption as part of the GPU, with two exceptions: the Urban Development Boundary for the Pixley Community Plan is modified to include the Harmon Field Airport and the County Adopted City General Plan for Dinuba is modified to reflect the recently annexed Dinuba Golf Course, residential and wastewater treatment area.
- 6. Prior to this Board of Supervisors' hearing, the County sought out and incorporated public input throughout the preparation of the General Plan Update. As part of the public outreach and participation efforts, the County held a total of 87 public workshops, Planning Commission and Board of Supervisors working sessions, community meetings, technical committee meetings, and other public engagement events at different locations throughout the County, in addition to public hearings before the Planning Commission and Board of Supervisors.
- 7. In compliance with SB 18 as Enacted March 1, 2005, A, Tribal Consultation List Request was sent to the Native American Heritage Commission in Sacramento, California on January 4, 2006. The County received a list of all California Native American Tribes within the project area (Tulare County) on February 9, 2006. Letters were sent with offer for consultation, to the California American Native Tribes on October 3, 2006. Consultation was only requested by Lawrence Bill Sierra Nevada Native American Coalition (SNNAC) within the 90-day consultation period. Staff met with Lawrence Bill and SNNAC members on February 11, 2007. Discussion emphasized burial issues and not specific General Plan issues. In compliance with Gov. Code §65352 requiring referral to tribes on the NAHC contact list 45 days prior to adoption); referrals were sent on June 8, 2012 to tribes on the NAHC list as of January 30, 2012.
- The Tulare County Airport Land Use Commission on March 14, 2012 found and determined that the Proposed Tulare County General Plan 2030 Update is consistent with the policies of the adopted Tulare County Comprehensive Airport Land Use Plan (Resolution 12-001).
- 9. The Tulare County General Plan 2030 Update was submitted for review to the California Geological Survey, the Board of Forestry and Fire Protection, California Emergency Management Agency, the Orange Cove Fire Protection District, and the Strathmore Fire Protection District.)

- 10. The Board of Supervisors has made such investigation of fact bearing upon the proposed General Plan 2030 Update to assure action consistent with the procedures and purposes set forth in the California Government Code.
- 11. The General Plan is the County's principal policy document to guide growth, development, and conservation, and is the foundation for all planning decisions. The General 2030 Plan Update document consists of:
- Part I, called the "Goals and Policies Report," includes fourteen elements that apply countywide. Those adopted in 2012 as new or revised elements join three existing elements, the Housing Element (adopted in 2012), Flood Control Master Plan (1972) and the Animal Confinement Facilities Plan (ACFP)-Phase I (adopted in 2000). The Housing Element, the Flood Control Master Plan, and Animal Confinement Facilities Plan (ACFP)-Phase I, were not revised or readopted as part of the Update but are included in Part I. The Goals and Policies Report is organized into four components and includes:

# Component A. General Plan Framework:

Planning Framework Element (adopted with this resolution)

## Component B. Prosperity:

- Agriculture Element (adopted with this resolution)
- Land Use Element (adopted with this resolution)
- Economic Development Element (adopted with this resolution)
- Housing Element (adopted 2012)

#### Component C. Environment:

- Scenic Landscapes Element (adopted with this resolution)
- Environmental Resource Management Element (adopted with this resolution)
- Air Quality Element (adopted with this resolution)
- Health and Safety Element (adopted with this resolution)
- Water Resources Element (adopted with this resolution)
- Animal Confinement Facilities Plan (ACPF)-Phase I (adopted 2000)

#### Component D. Infrastructure:

- Transportation and Circulation Element (adopted with this resolution)
- Public Facilities and Services Element (adopted with this resolution)
- The Flood Control Master Plan (adopted 1972)

The structure and organization of the Goals and Policies Report is described in greater detail in Part I, Section 1.3, "Goals and Policies Report Framework."

Part II includes three "Area Plans," one for each of the three major geographic areas of the County. They are:

- Rural Valley Lands Plan (adopted in revised form with this resolution)
- Foothill Growth Management Plan (adopted in revised form with this resolution)
- Mountain Framework Plan (adopted with this resolution)

Part II also includes a new Corridor Framework Plan (adopted with this resolution), which establishes policies that will guide the potential adoption of Corridor Plans within the County. Any such adopted Corridor Plan will be included in Part III at a future date.

**Part III** of the General Plan 2030 Update consists of a number of existing planning documents: Sub-Area Plans, County Adopted City General Plans, and Community Plans. Each of these plans, described in the following pages, applies tailored policies to specified portions of the County. These existing plans are not revised or readopted as part of this General Plan Update with two exceptions: the Urban Development Boundary for the Pixley Community Plan was modified to include the Harmon Field Airport and the County Adopted City General Plan for Dinuba was modified to reflect that the Dinuba Golf Course, residential and wastewater treatment area were annexed to the City of Dinuba.

Furthermore, the General Plan 2030 Update anticipates adopting additional Sub-Area Plans, County Adopted City General Plans, and Community Plans, as well as Mountain Service Center Plans, Hamlet Plans, and Corridor Plans. These anticipated plans are discussed below. Each will become components of Part III of the General Plan when adopted:

## Thus, Part III includes:

- Five existing Sub-Area plans:
  - Great Western Divide North Half Plan (a Sub-Area plan located within the boundaries of the Mountain Framework Plan) (adopted 1990; amended 1994)
  - Kennedy Meadows Plan (a Sub-Area plan located within the boundaries of the Mountain Framework Plan) (adopted 1986; amended 1995)
  - Kings River Plan (a Sub-Area plan located within the boundaries of the Rural Valley Lands Plan) (adopted 1975; amended 1997)
  - Sequoia Field Land Use and Public Buildings Element (adopted 1981) amended to Juvenile Detention Facility-Sequoia Field Land Use and Public Buildings Elements (adopted 1995)

The Goals and Policies Report also identifies five additional Sub-Areas, all within the Mountain Framework Plan area, for which Sub-Area plans have not been adopted to date. These Sub-Areas will become components of Part III of the General Plan when adopted at a future date:

- Great Western Divide South Half Plan
- Posey Plan
- Redwood Mountain Plan
- South Sierra Plan
- Upper Balch Park Plan
- Eight existing County Adopted City General Plans, including two neighborhood plans, that cover the areas between the city limit lines of the eight incorporated cities in Tulare County and the County-adopted Urban Area Boundaries and Urban Development Boundaries for those cities (note that Tulare County does not have the authority to regulate land use within the city limits of those cities):
  - Dinuba (adopted 1964, revised with the adoption of this resolution to include the Dinuba Golf Course)

- Exeter (adopted 1976)
- Farmersville (adopted 1976)
- Lindsay (adopted 1981)
- Porterville (adopted 1990)
  - ° East Porterville Neighborhood Plan (adopted 1990)
- Tulare (adopted 1980)
- Visalia (adopted 1992)
  - Patterson Tract Neighborhood Plan (adopted 1992)
- Woodlake (adopted 1986)
- In addition, the Goals and Policies Report calls for adopting two additional County Adopted City General Plans. Both of these areas have established Urban Development Boundaries. These County Adopted City General Plans will become components of Part III of the General Plan when adopted at a future date:
  - Delano
  - Kingsburg
- Twelve Existing Community Plans:
  - Cutler/Orosi Community Plan (adopted 1988)
  - Earlimart Community Plan (adopted 1988)
  - Goshen Community Plan (adopted 1978)
  - Ivanhoe Community Plan (adopted 1990)
  - Pixley Community Plan (adopted 1997, revised with the adoption of this resolution to include Harmon Field)
  - Poplar/Cotton Center Community Plan (adopted 1996)
  - Richgrove Community Plan (adopted 1987)
  - Springville Community Plan (adopted 1985)
  - Strathmore Community Plan (adopted 1989)
  - Terra Bella/Ducor Community Plan (adopted 2004)
  - Three Rivers Community Plan (adopted 1980)
  - Traver Community Plan (adopted 1989)
- In addition, the Goals and Policies Report designates eight additional communities and calls for adopting a Community Plan for each. Each of these Communities has an existing Urban Development Boundary except Sultana. These Community Plans will become components of Part III of the General Plan when adopted at a future date:
  - Alpaugh
  - East Orosi
  - Lemon Cove
  - London
  - Plainview
  - Sultana
  - Tipton
  - Woodville

- Mountain Service Center Plans: The Goals and Policies Report designates certain existing developed areas within the boundaries of the Mountain Framework Plan as Mountain Service Centers and calls for adopting Mountain Service Center Plans (as a part of the Mountain Sub Area Plan) for these locations. These Mountain Service Center Plans will become components of Part III of the General Plan when adopted at a future date:
  - Balance Rock
  - Balch Park
  - Blue Ridge
  - California Hot Springs/Pine Flat
  - Fairview
  - Hartland
  - Johnsondale
  - McClenney Tract
  - Panorama Heights
  - Posey/Idlewild
  - Poso Park
  - Silver City
  - Sugarloaf Mountain Park
  - Sugarloaf Park
  - Sugarloaf Village
  - Wilsonia
- Hamlet Development Plans: The Goals and Policies Report also designates certain locations as Hamlets and calls for the adoption of a Hamlet Development Plan for each of these. These Hamlet Development Plans will become components of Part III of the General Plan when adopted at a future date:
  - Allensworth
  - Delft Colony
  - East Tulare Villa
  - Lindcove
  - Monson
  - Seville
  - Teviston
  - Tonvville
  - Waukena
  - West Goshen
  - Yettem
- Corridor Plans: The Corridor Framework Plan in Part II establishes policies that would guide the potential adoption of "Corridor Plans" within the County. When adopted at a future date the Corridor Plans will become part of Part III of the General Plan. This may include:
  - The Mooney Corridor Concepts Plan (suspended by Tulare County Board of Supervisors, General Plan Amendment 04-001 and Resolution No. 04-0651 pending adoption of the Corridor Framework Plan)
  - Additional Corridor Plans to be determined

# **Updated or Deleted Sections and Elements**

The following provisions of the County's prior General Plan are deleted with this 2012 adoption of General Plan 2030 Update. State-mandated content formerly addressed in these elements is now covered in new provisions of the General Plan, as described in Table 1.1 (page 1-12) of the General Plan 2030 Update:

- Civic Center Master Plan
- Environmental Resource Management Element (Open Space/Recreation/Conservation Element)
- Land Use Element
- Library Master Plan
- Noise Element
- Public Buildings Plan
- Safety Element
- Scenic Highways Element
- Seismic Safety Element
- Transportation/Circulation Element
- Urban Boundaries Element
- Water and Liquid Waste Management Element
- 12. The Planning Commission held a duly noticed public hearing to consider the Final EIR, the GPU, and the Climate Action Plan (CAP) beginning on October 19, 2011 and continued the public hearing to November 16, 2011 and further continued the meeting to December 7, 2011. A public notice was printed in the Dinuba Sentinel on October 6, 2011, the Visalia Times Delta, Porterville Recorder, and the Tulare Advance Register on October 7, 2011 at least ten days prior to the public hearing. The public notice was also available on the County website.
- 13. All of the Planning Commission's and Staff's recommendations for the General Plan amendment have been incorporated into Attachment B of the Agenda Item for the Board of Supervisors August 28, 2012 public hearing ("Agenda Item"). This includes the following revisions specified in the Board Report:
  - (A) the mitigation measures suggested by the preparers of the Final Recirculated Draft EIR (i.e. those mitigation measures and policies identified in the sections of the Recirculated Draft Environmental Impact Report labeled "Required Additional Mitigating Policies and Implementation Measures") as modified in the FEIR;
  - (B) the revisions recommended by Staff in the "Public Policy Comment Matrix" included in Agenda Item, Attachment E, Item 7; revisions recommended by Staff in "Tulare County 2030 General Plan Update Summary of Changes" included in Agenda Item Attachment E, Item 8; and revisions recommended by Staff in the "General Plan 2030 Update Correctory Table" included in Agenda Item Attachment E, Item 9;
  - (C) those revisions suggested by Staff in "Addendum to Exhibit 3 General Plan City Section PF- 4 Comment Matrix" included in Agenda Item Attachment E, Item 10; and

- (D) Material from the RDEIR related to compliance with AB 162 (see GPU, Part 1, Chapter 10) (recommended by Staff). Clarifying language, based in part on Master Response #3 of the FEIR (see GPU, Part I, Section 1.5) (recommended by Staff). Since the Planning Commission hearings, the "as modified" GPU was revised to include a limited number of additional clarifications to the February 2010 draft. The city section was modified to clarify flexible finance development standards (Part 1 Chapter 2 Planning Framework Element).
- 14. The Board of Supervisors has given notice of the proposed amendment to the General Plan as provided in Sections 65355, 65090, 65091 and 65092 of the Government Code of the State of California. A public notice was printed in the Dinuba Sentinel on August 23, 2012 the Visalia Times Delta, Porterville Recorder, and the Tulare Advance Register on August 17, 2012 at least ten days prior to the public hearing before the Board of Supervisors on August 28, 2012 and that hearing was held at which public testimony was received at a public hearing.
- 15. Pursuant to Government Code Section 65355, the Board of Supervisors commenced its public hearing on the General Plan 2030 Update on August 28, 2012. During these times the Board of Supervisors, heard presentations on the GPU, the CAP and the Final Environmental Impact Report ("FEIR"), considered the Board Report, along with evidence and testimony at said hearing; and received the Planning Commission's Resolutions 8636, 8637, and 8638 recommending that the Board certify the Final Environmental Impact Report, and adopt the General Plan 2030 Update and adopt the Climate Action Plan.
- 16. The Board of Supervisors has reviewed and considered the Proposed Project, the Alternatives, and the mitigation measures identified in the FEIR, as well as revisions recommended by Staff and the Public up to the time of adoption of this resolution.
- 17. The Board of Supervisors recognizes the need and desirability to conduct reviews of, and consider amendments to, the General Plan to accommodate the changing needs of the County.
- 18. Staff has made such investigation of fact bearing upon the proposed General Plan 2030 Update to assure action consistent with the procedures and purposes set forth in the California Government Code.
- 19. The Board of Supervisors has received public comment and testimony regarding adoption of the Proposed General Plan 2030 Update.
- 20. The Board of Supervisors certified the FEIR, adopted CEQA Findings, a Statement of Overriding Considerations, and a Mitigation Monitoring and Reporting Program in a separate resolution adopted on the same date as the adoption of this resolution.

# The Board of Supervisors hereby resolves as follows:

- 1. The Board of Supervisors hereby finds that the above recitals are true and correct and are incorporated herein by reference as if set forth in full.
- 2. The Board of Supervisors hereby finds that the General Plan 2030 Update adopted in this resolution is essential for the preservation of public health, safety, and general

- welfare and is in compliance with all applicable procedures required by state law and the County of Tulare.
- 3. The following provisions of the County's prior General Plan are deleted in whole with this 2012 adoption of General Plan 2030 Update. State-mandated content formerly addressed in these elements is now covered in new provisions of the General Plan, as described in Table 1.1 (page 1-12) of the General Plan 2030 Update:
  - a. Civic Center Master Plan
  - Environmental Resource Management Element (Open Space/Recreation/Conservation Element)
  - c. Land Use Element
  - d. Library Master Plan
  - e. Noise Element
  - f. Public Buildings Plan
  - g. Safety Element
  - h. Scenic Highways Element
  - i. Seismic Safety Element
  - j. Transportation/Circulation Element
  - k. Urban Boundaries Element
  - I. Water and Liquid Waste Management Element
- 4. The Board of Supervisors adopts the General Plan 2030 Update included in Attachment B, Exhibit 1 of the Agenda Item, dated August 28, 2012, which is herein incorporated by reference. As noted in the recitals above, several amendments have been made to existing components of the General Plan ("adopted in revised form"). The modified versions of these existing General Plan components contained in Attachment B, Exhibit 1 shall preempt any previously adopted versions of these components.
- 5. Any amendments to the existing General Plan not explicitly included in actions three or four above, or Attachment B, Exhibit 1 to the Agenda Item dated August 28, 2012, are not included in this Resolution. Parts of the existing General Plan not explicitly amended or deleted in this resolution shall remain in effect.
- 6. The General Plan 2030 Update Elements and Parts comprises an integrated, internally consistent and compatible statement of policies in compliance with Government Code section 65300.5.
- 7. The Housing Element, proposed for the 2009-2014 planning period, certified by the State Department of Housing and Community Development by letter dated June 1, 2012, as adopted by Board of Supervisors on May 8, 2012, is internally consistent and compatible with the General Plan 2030 Update.

RMA Co. Counsel

#### "Errata Sheet"

#### Additional Corrections to

# General Plan Update "as Modified"

#### August 28, 2012

#### Cover:

1) Immediately after the cover page, add a page acknowledging the Board of Supervisors, Planning Commission, and Staff who worked on this project, copy attached.

# Chapter 1. Introduction

Section 1.2 Tulare County General Plan: The Structure

# Historic General Plan Overview, Page 1-2

- 1) Switch the order of the first two paragraphs.
- 2) Delete the sixth paragraph starting: "On April of 2012 the Board ..."

  If used, this paragraph should be a footnote in the FGMP.

# Updated or Deleted Sections and Elements, Page 1-7

- 1) Date in first line of first paragraph should be changed to 2012.
- Section 1.6 Cross Element or Chapter Considerations
  - 1) Date in the first line of the second paragraph should be changed to 2012
  - 2) Delete "also" in the fifth line of third paragraph

# Chapter 2. Planning Framework

- Section 2.2 Communities, Page 2-10
  - 1) Policy PF-2.3: add phrase "to comment" after "other service providers"
- Section 2.4 Cities, Page 2-52
  - 1) Introductory sentence: Update PF-4.12 reference to PF-4.16
- Section 2.9 Work Plan/Implementation Measures
  - 1) Update Policy references under "Implements what Policy" to reflect reordered Policies in Section 2.4 Cities.

# Chapter 3. Agriculture

# Existing Conditions Overview, Page 3-4

1) "I" Box: add "amended" after "is not being" in sixth line.

Section 3.1 Agriculture Preservation, Page 3-4

1) Policy AG-1.3: Add "and HDBs" at the end of the first sentence

#### Chapter 4. Land Use

Section 4.2 Resource Uses, Page 4-26

1) Policy LU-2.1: Delete "and" in the first line

#### C. Environmental Component

## Water, Page c-3

1) After Principle 5: delete language referencing the "Animal Confinement Facilities Plan (ACFP) Phase I"

# Chapter 8. Environmental Resources Management

Section 8.4 Energy, Page 8-15

1) Policy ERM-4.7: Add "The County shall" to the beginning of the policy.

# Chapter 9. Air Quality

Section 9.4 Air Pollution Control, Page 9-11

1) Finish Policy AQ-4.6 by adding Implementation Measure 15.

#### Chapter 10. Health & Safety

#### Assembly Bill 162 (2007 Ca.Stats. 369) and Senate Bill (2007 Ca.Stats. 364)

1) Substitute in Figures 10-1 and 10-2, copies attached, showing underlying information in UABs and HDBs

# Throughout the General Plan Update "as modified":

- 1) Several Chapters include fold out Figures that are 11" x 17". For the current printing run of the draft document, these were included at the end of the applicable chapter but their final locations were marked by a labeled "place holder" page. In the final, adopted version, the fold out Figures will be included in the marked locations.
- 2) Numerous references are made throughout the background text, policies, figures, and implementation measure to redevelopment or redevelopment projects. These references are left in place as "placeholders" in case comparable, alternative programs are established.

#### **Tulare County Board of Supervisors**

Allen Ishida – District 1 (Chairman)

Pete Vander Poel – District 2 (Vice Chairman)

Phillip Cox – District 3

Steve Worthley – District 4

Mike Ennis – District 5

# **Tulare County Planning Commission**

John F. Elliott – District 1
Nancy Pitigliano – District 2

Bill Whitlatch – District 3 (Vice Chair)
Melvin K. Gong – District 4

Wayne O. Millies – District 5

Ed Dias – At Large

Charlie Norman – At Large (Chair)

Gil Aguilar – District 2 (Alternate)

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<sup>\*</sup>Denotes resigned, retired or transferred position.



